# SOUTH CAROLINA DEPARTMENT OF COMMERCE COLUMBIA, SOUTH CAROLINA

**FINANCIAL STATEMENTS** 

YEAR ENDED JUNE 30, 2000

# State of South Carolina



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March 12, 2001

The Honorable Jim Hodges, Governor and Mr. Charles S. Way, Jr., Secretary South Carolina Department of Commerce Columbia, South Carolina

This report on the audit of the financial statements of the South Carolina Department of Commerce for the fiscal year ended June 30, 2000, was issued by Rogers & Laban, P.A., Certified Public Accountants, under contract with the South Carolina Office of the State Auditor.

If you have any questions regarding this report, please let us know.

Respectfully submitted,

Thomas L. Wagner, Jr., CPA

State Auditor

TLWjr/kss

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#### INDEPENDENT AUDITOR'S REPORT

Mr. Thomas L. Wagner, Jr., CPA State Auditor State of South Carolina Columbia, South Carolina

We have audited the accompanying financial statements of the South Carolina Department of Commerce (the "Department") as of and for the year ended June 30, 2000, as listed in the table of contents. These financial statements are the responsibility of the South Carolina Department of Commerce's management. Our responsibility is to express an opinion on these financial statements based on our audit.

Except as discussed in the following paragraph, we conducted our audit in accordance with generally accepted auditing standards, and standards for financial audits contained in the <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The financial statements referred to above do not include the Department's enterprise funds, which are comprised of the Division of Public Railways and Division of Savannah Valley Development, which should be included in order to conform with generally accepted accounting principles. The omitted funds have assets, liabilities, revenues, and expenses as follows as of and for the years ended:

	December 31, 1999 Public Railways	June 30, 2000 Savannah Valley
Assets	\$31,987,028	\$22,362,423
Liabilities	5,231,137	18,060,999
Revenues	6,963,165	1,594,065
Expenses	3,499,318	2,271,633

As described in Note 1, the financial statements of the South Carolina Department of Commerce are intended to present the financial position and results of operations of only that portion of the financial reporting entity of the State of South Carolina that is attributable to the transactions of the South Carolina Department of Commerce, excluding its enterprise funds noted in the above paragraph.

In our opinion, except for the effect on the financial statements of the omissions described in the third paragraph, the financial statements referred to above present fairly, in all material respects, the financial position of the South Carolina Department of Commerce as of June 30, 2000, and the results of its operations for the year then ended in conformity with generally accepted accounting principles.

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Our audit was performed for the purpose of forming an opinion on the financial statements of the Department taken as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, <u>Audits of States, Local Governments, and Non-Profit Organizations</u>, and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated January 19, 2001 on our consideration of the South Carolina Department of Commerce's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with <u>Governmental Auditing Standards</u> and should be read in conjunction with this report in considering the result of our audit.

Rogers & Laten, PA

Columbia, South Carolina January 19, 2001

# COMBINED BALANCE SHEET - ALL FUND TYPES AND ACCOUNT GROUPS JUNE 30, 2000

	Governmental Fund Types		Account Groups		
ASSETS AND OTHER DEBITS	General	Special Revenue	General Fixed Assets	General Long-Term Debt	
Cash on hand Cash and cash equivalents with State Treasurer Cash in foreign bank accounts Due from other State Agencies	\$ 300 9,624,611 226,328 47,854	\$ - 52,356,528 351,780	\$ -	\$ -	
Due from General Fund of the State Due from Federal Government Balance of state capital improvement bond proceeds available Deposits held for rental property	47,034 680,597 11,297,541 7,055	94,148			
Inventories  Note receivable  Property and equipment  Amount to be provided for retirement of general long-term debt	26,943	200,000	10,858,506	923,846	
Total Assets and Other Debits	\$ 21,911,229	\$ 53,002,456	\$ 10,858,506	\$ 923,846	
LIABILITIES, FUND EQUITY, AND OTHER CREDITS					
LIABILITIES:					
Accounts payable Accrued salaries and related benefits Deferred revenue Accrued compensated absences and related benefits	\$ 603,710 740,780	\$ 4,630,642 86,628 429,158	\$ -	\$ - 889,735	
Capital lease payable				34,111	
Total Liabilities	1,344,490	5,146,428		923,846	
FUND EQUITY AND OTHER CREDITS: Investment in general fixed assets Fund Balances:			10,858,506		
Reserved for capital projects Reserved for inventories Reserved for notes receivable	11,297,541 26,943	200,000			
Reserved for deposits held for rental property Reserved for restricted purpose funds carried forward Reserved for appropriations carried forward Reserved for special events	7,055 2,268,759 5,851,537 194,841	200,000			
Reserved for State Economic Development projects Reserved for Admissions Tax projects Reserved for Aviation Fuel Tax projects Reserved for State Rural Infrastructure Unreserved:		43,246,683 1,547,788 1,387,104 1,474,453			
Undesignated	920,063		<u></u>		
Total Fund Equity and Other Credits	20,566,739	47,856,028	10,858,506		
Total Liabilities, Fund Equity and Other Credits	\$ 21,911,229	\$ 53,002,456	\$ 10,858,506	\$ 923,846	

See accompanying Notes to Financial Statements.

# COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED JUNE 30, 2000

DEVENUES.	General	Special Revenue
REVENUES:	405.040.004	•
State appropriations	\$ 25,818,904	\$
Highway taxes for State Economic Development Federal grants		18,000,000
Allocations from other State Agencies	265 000	38,223,868
Donations and contributions	265,000 370,500	
Enterprise Zone Act fees	379,500 311,500	
Admissions tax	211,500	1 000 774
Sale of publications	72.860	1,009,771
Aircraft rental	72,860 59,649	
Sale of goods and services	•	
Sales of surplus equipment	171,756	
Special event registration fees	41,279	
Sponsorships of special events	55,780	
Interest income	92,325	22.040
Airport inspection fees	8,415	23,040
State Aviation Fund	2,107	E76 040
Sale of aircraft	2,301,000	576,810
Capital improvement bond proceeds		
Miscellaneous revenue	10,000,000	
State Rural Infrastructure Fund job development fees	64,827	704 640
TOTAL REVENUES	39,544,902	791,648 58,625,137
10 INE INEVERIORS		36,023,137
EXPENDITURES:		
Administration and Support:		
Office of the Secretary	615,778	
Financial services	699,613	
Personnel and operations	4,797,619	
Information technology	919,520	
Programs and Services:	5.5,525	
Appalachian Regional Commission Grant funds	16,774	16,162
Export services	1,148,935	,
International and existing business services	115,858	
Business recruitment	2,902,567	
Marketing	526,408	
Prospect Research	512,866	
Information management	667,110	
Film office	264,374	
Research administration	207,245	
Communications and special events	1,836,875	
Rural and community development	399,667	
Economic development set-aside	363,095	33,551,606
Enterprise zone administrative and other costs	307,856	
Admission tax Infrastructure grants	. ,	408,748
Community grants	285,757	37,845,001
Business visitation	231,258	52,163
Flight operations	1,314,827	
	. ,	

# COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - ALL GOVERNMENTAL FUND TYPES (CONTINUED) FOR THE YEAR ENDED JUNE 30, 2000

		Special
	General	Revenue
Airport maintenance	633,351	76,175
Community development	149,490	
Recycling Market Development Advisory Council	166,704	3,366
Civil Air Patrol	75,261	
Technology Division		124,500
Allocation to other entities for airport capital improvements	1,422,460	
Special items:		
Advertising	995,199	
Spoleto	300,000	
Coordinating Council for Economic Development	201,814	
SC Export Consortium	200,000	
Tokyo office - director replacement	100,000	
Information technology	150,000	
Office space in Capital Center	131,597	
Williamsburg Industrial Park	500,000	
Transfer Film office from Parks, Recreation and Tourism	129,589	
Self Genetics Center	3,500,000	
Columbia Conference Center	2,500,000	
Landrum Alive Downtown Beautification	60,000	
Johnston Downtown Redevelopment Project	200,000	
State Aviation Fund	,	476,411
Technology Council	200,000	., 5, ,
TOTAL EXPENDITURES	29,749,467	72,554,132
	20,7 10, 101	72,004,102
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	\$ 9,795,435	\$ (13,928,995)
OTHER FINANCING SOURCES (USES):		
Operating transfers between funds	\$ 460,000	\$ (460,000)
Remitted to the General Fund of the State	(7,900)	* (,
Proceeds from capital leases	36,900	
Indirect cost recovery remitted to General Fund of the State		(106,800)
TOTAL OTHER FINANCING SOURCES (USES)	490,000	(566, 900)
TOTAL OTHER FINANCING SOURCES (USES)	489,000	(566,800)
EXCESS OF REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES	10,284,435	(14,495,795)
FUND BALANCES - BEGINNING OF YEAR	10,282,304	62,351,823
FUND BALANCES - END OF YEAR	\$ 20,566,739	\$ 47,856,028

See accompanying Notes to Financial Statements.

# STATEMENT OF EXPENDITURES - BUDGET AND ACTUAL - ALL BUDGETED FUNDS FOR THE YEAR ENDED JUNE 30, 2000

		udgetary General F			other Budgeted Fund	s	Т	otal Budgeted Fund	s
	Legal Basis Budget	Actual on Budgetary Basis	Variance Favorable (Unfavorable)	Legal Basis Budget	Actual on Budgetary Basis	Variance Favorable (Unfavorable)	Legal Basis Budget	Actual on Budgetary Basis	Variance Favorable (Unfavorable)
Personal services	\$ 6,642,490	\$ 6,411,882	\$ 230,608	\$ 2,001,642	\$ 1,620,384	\$ 381,258	\$ 8,644,132	\$ 8,032,266	\$ 611,866
Employer contributions	1,563,404	1,539,608	23,796	396,362	331,448	64,914	1,959,766	1,871,056	88,710
Other operating expenses	6,683,603	6,749,917	(66,314)	2,550,305	1,010,043	1,540,262	9,233,908	7,759,960	1,473,948
Allocations to:						. ,	-,,	.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	., 0,0 .0
State agencies				4,000,000	3,940,670	59,330	4,000,000	3.940.670	59,330
Localities				100,813,345	65,557,818	35,255,527	100,813,345	65,557,818	35,255,527
Other entities				2,332,375	2,232,375	100,000	2,332,375	2,232,375	100,000
Aid to other entities	90,000	90,000			, ,	,	90,000	90,000	100,000
Special items:							,	00,000	
Advertising				1,000,000	995,199	4,801	1,000,000	995,199	4,801
Spoleto	300,000	300,000			,	.,	300,000	300,000	1,001
Coordinating Council for Economic							333,333	000,000	
Development	4,003,352	201,814	3,801,538				4,003,352	201,814	3,801,538
SC Export Consortium	200,000	200,000					200,000	200,000	0,001,000
Tokyo office - director replacement	100,000	100,000					100,000	100,000	
Information technology	150,000	150,000					150,000	150,000	
Office space in Capital Center	131,597	131,597					131,597	131,597	
Williamsburg Industrial Park	500,000	500,000					500,000	500,000	
Transfer Film office from PRT	129,589	129,589					129,589	129,589	
Self Genetics Center	3,500,000	3,500,000					3,500,000	3,500,000	
Columbia Conference Center	2,500,000	2,500,000					2,500,000	2,500,000	
Landrum Alive Downtown Beautification	60,000	60,000					60,000	60,000	
Johnston Downtown Redevelopment Project	200,000	200,000					200,000	200,000	
Technology Council	200,000	200,000					200,000	200,000	
Hartsville Airport	50,000	•	50,000				50,000	200,000	50,000
Spartanburg Renaissance Project	2,000,000		2,000,000				2,000,000		2,000,000
State Aviation Fund			_,,,	600,000	476,411	123,589	600,000	476,411	123,589
Union County Airport improvements				500,000		500,000	500,000	410,411	500,000
Staff Development Program	165,000	165,000		,		000,000	165,000	165,000	300,000
Airport Improvements	68,739	68,739					68,739	68,739	
Purchase of replacement aircraft				3,325,096	2,371,891	953,205	3,325,096	2,371,891	953,205
Totals	\$29,237,774	\$23,198,146	\$ 6,039,628	\$117,519,125	\$ 78,536,239	\$38,982,886	\$ 146,756,899	\$101,734,385	\$45,022,514

See accompanying Notes to Financial Statements.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2000

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

The financial statements of South Carolina Department of Commerce (the Department) were prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental entities. The Government Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Department's accounting policies are described below.

#### Reporting Entity

The core of the financial reporting entity is the primary government which has a separately elected governing body. As required by generally accepted accounting principles, the financial reporting entity includes both the primary government and all of its component units. Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. In turn component units may have component units.

An organization other than a primary government may serve as a nucleus for a reporting entity when it issues separate financial statements. That organization is identified herein as a primary entity.

The primary government/entity is financially accountable if it appoints a voting majority of the organization's governing body including situations in which the voting majority consists of the primary government/entity's officials serving as required by law (e.g., employees who serve in an ex officio capacity on the component unit's board are considered appointments by the primary entity) and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government/entity. The primary government/entity also may be financially accountable if an organization is fiscally dependent on it even if it does not appoint a voting majority of the board. An organization is fiscally independent if it holds all three of the following powers:

- Determines its budget without another government's having the authority to approve and modify that budget.
- 2. Levies taxes or set rates or charges without approval by another government.
- 3. Issues bonded debt without approval by another government.

Otherwise, the organization is fiscally dependent on the primary government/entity that holds one or more of these powers.

The Department is responsible for the stimulation of economic development activity, management of business affairs of the Division of Savannah Valley Development, development of public airports and air transportation systems, and development of public railways systems. The Department is an agency of the State of South Carolina established by Section 1-30-10 and 1-30-25 of the Code of Laws of South Carolina.

The Department was created by the Government Restructuring Act of 1993 which became effective on July 1, 1993. The Governor appoints the director of this cabinet level department. The agency consists of a combination of the former agencies of the State Development Board, Aeronautics Commission, Coordinating Council for Economic Development, Savannah Valley Authority, and the South Carolina Public Railways Commission. Management has elected to exclude the Division of Public Railways and the Division of Savannah Valley Development from this reporting entity. Separate audited financial statements are available for each of the excluded divisions. The funds and account groups of the Department, including the two divisions excluded from this report, are included in the Comprehensive Annual Financial Report of the State of South Carolina, the primary government. Copies of the reports for the two excluded divisions can be obtained from the Department at P.O. Box 927, Columbia, South Carolina, 29202.

# NOTES TO FINANCIAL STATEMENTS JUNE 30. 2000

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

#### Reporting Entity (Continued)

The Department reporting entity is granted an annual appropriation for operating purposes as authorized by the South Carolina General Assembly. The appropriation as enacted becomes the legal operating budget for the Department. The Appropriations Act authorizes expenditures from the General Fund of the State and authorizes expenditure of total funds.

The laws of the State and the policies and procedures specified by the State for State agencies are applicable to the activities of the four divisions included in the reporting entity. Effective July 1, 1999 the South Carolina Film office was transferred from the South Carolina Department of Parks, Recreation and Tourism to the Department of Commerce. The reporting entity operates somewhat autonomously, but lacks full corporate power. The accompanying financial statements present the financial position and results of operations and note disclosures of only those transactions of the State of South Carolina that are attributable to the Department reporting entity defined above.

#### **Fund Accounting**

The Department uses funds to report its financial position and results of operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fund is a separate fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with related liabilities and residual equities or balances and changes therein which are segregated to carry on specific activities or attain certain objectives in accordance with applicable regulations, restrictions, or limitations. Separate accounts are maintained for each fund; however, in the accompanying financial statements, funds that have similar characteristics have been combined in fund types. Accordingly, all financial transactions in the combined statements have been reported by fund type. An account group is a financial reporting device designed to provide financial accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources.

The Department has only one fund category, governmental fund types. The Department reports its activity in two types of governmental fund types, the general fund and the special revenue fund.

#### **Governmental Funds**

Governmental funds are used to account for the government's general government activities. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used; current liabilities are assigned to the fund from which they are to be paid; and the differences between the assets and liabilities is the fund balance.

General Fund – The general fund accounts for all activities except those required to be accounted for in another fund. Major revenue sources include the annual state appropriation as approved by the General Assembly, donations and contributions for special marketing events, State Capital Improvement Bond proceeds for grants to municipalities for airport improvements, allocations from other State agencies, and charges for goods and services. The revenues are used for general ongoing governmental services such as administration, maintenance, aeronautics and economic program development and service. Also included are operating transfers from the special revenue fund for coordinating council administrative costs and expenditures and for the South Carolina Infrastructure – Economic Development Planning Project expenditures.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2000

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

#### Governmental Funds (Continued)

In April, 1995, the Enterprise Zone Act of 1995 was enacted which gave the Coordinating Council for Economic Development certain powers and duties. Among the powers given to the Coordinating Council for Economic Development is the power to charge an application fee not to exceed \$2,000 to qualifying businesses applying for the tax incentives allowed under the Act. The application fees collected by the Coordinating Council for Economic Development must be expended for administrative, data collection, credit analysis, cost/benefits analysis, reporting and any other obligations pursuant to the Act. The Act allows for the carryforward of unexpended funds collected under the Act to the next fiscal year to be expended for the same purpose.

**Special Revenue Fund -** Special revenue funds generally record expenditures of revenues that are restricted to specific programs or projects. Revenues are derived from federal and private grants which are restricted for certain purpose. In addition, special fund revenues include proceeds related to the State Economic Development account established by South Carolina Code of Law Section 12-27-1270. This account accumulates the first \$18 million generated from the tax levied in Sections 12-27-1210, 12-27-1220, 12-27-1230, and 12-27-1240. The proceeds are to be used for economic development projects approved through the Coordinating Council for Economic Development. The Coordinating Council for Economic Development establishes project priorities and authorizes all project expenditures. The economic development set-aside expenditures is primarily expended for infrastructure grants for roads when needed to complete negotiations with an economic development prospect. Community grants are expended primarily for water and sewer infrastructure grants and community housing grants under the U.S. Department of Housing and Urban Development guidelines.

The special revenue fund also includes admissions tax revenue authorized by Section 12-21-2423. An amount equal to one-fourth of the license tax on admissions to major tourism facilities collected by the Department of Revenue is remitted to the Department. The Coordinating Council for Economic Development approves expenditures of these funds specifically for infrastructure development grants.

This fund also includes the Aviation Fuel tax authorized by Section 55-5-280 which provides for "all monies received from the licensing of airports, landing fields and air schools, the tax on aviation gasoline and fees and other licenses under this chapter. . . to be credited to the "State Aviation Fund" to be used for airport improvements.

Also included beginning July 1, 1998 are job development fees paid by various companies received by the Department. These fees are authorized by Section 12-10-85 to provide financial assistance to local government under the State Rural Infrastructure Fund for training cost and facilities; improvements to regionally planned public and private water and sewer systems; improvements to both public and private electricity, natural gas, and telecommunications systems; and fixed transportation facilities.

#### **Account Groups**

The Department uses account groups to establish control over and accountability for its general fund assets and the unmatured principal of its long-term debt.

General Fixed Assets Account Group – General fixed asset acquisitions require the use of governmental fund financial resources and are recorded as expenditures but they are not assets of any fund but of the governmental unit as an instrumentality. Purchased equipment and building additions are recorded as expenditures of the general fund and special revenue fund upon acquisition and simultaneously capitalized at acquisition cost in the general fixed asset account group. Equipment additions which are obtained through installment agreements, including capital leases, are capitalized in the general fixed assets account group in the year of acquisition at their total costs, excluding interest charges. Payments of principal and interest on such agreements are recorded as equipment expenditures within other operating expenditures within the applicable subprogram when the installment agreement payments are made.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2000

## NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

#### **Account Groups (Continued)**

The policy of the Department is to capitalize items costing \$1,000 or more, with a minimum expected useful life of four years. Buildings and equipment are valued at historical cost of the Department or the predecessor agency. Assets transferred from another agency are recorded at that agency's acquisition cost. Donated assets are recorded at fair market value at the date of the gift.

In accordance with generally accepted accounting principles for governmental entities, a provision for depreciation of general fixed assets is not recorded.

The Aeronautics Division uses state capital improvement bond proceeds to construct infrastructure at airports throughout the State of South Carolina. The Department does not capitalize these assets and treats the issuance of these proceeds as a flow-through to revitalize and stimulate the State's airports and economy. Certain infrastructure assets at the Columbia Metropolitan Airport are leasehold improvements which are paid through permanent improvement funds and are not capitalized.

**General Long-Term Debt Account Group** – This account group records the outstanding balance of any unmatured general long-term debt obligation which is to be liquidated from governmental fund resources. Such liabilities include the compensated absence liability and the capital lease payable.

#### **Basis of Accounting**

All governmental funds are accounted for using a current financial resource measurement focus whereby only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases and decreases in net current assets. The financial statements are presented on the modified accrual basis for measuring financial position and results of operations by fund type.

Governmental Fund Type – Revenues and expenditures are recognized on the modified accrual basis of accounting. Revenues and other fund financial resources are recognized in the accounting period in which they become available and measurable to finance expenditures of the current fiscal period. Federal reimbursement type grants are recorded as revenue when the related expenditures are incurred. Expenditures are recorded when the related fund liability is incurred, if measurable, except for unmatured interest on general long-term debt which is recognized when due. Further, inventory items are reported as expenditures when consumed and expenditures for insurance and similar services benefiting more than one accounting period are not allocated among accounting periods but are accounted for as expenditures in the year of acquisition.

#### **Interfund Transactions**

Transactions that would be treated as revenues and expenditures if they involved external organizations are accounted for as revenues and expenditures in the funds involved. Reimbursement transactions initially made by one fund that are applicable to another are recorded as expenditures in the reimbursing fund. All interfund transactions except loans, quasi-external transactions, and reimbursements are transfers. All transfers except nonrecurring or nonroutine permanent transfers of equity are reported as operating transfers in the period in which the interfund receivable or payable arises.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2000

## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

#### **Budget Policy**

The Department is granted an annual appropriation for administrative operating purposes by the General Assembly. The appropriation as enacted becomes the legal operating budget. The Appropriation Act authorizes expenditures from funds appropriated from the General Fund of the State and authorizes expenditures of total funds. The Total Funds column in the Appropriation Act for each individual budgetary unit authorizes expenditures from all budgeted resources. A revenue budget is not adopted for individual budgetary units. The General Assembly enacts the budget through passage of summary object of expenditure appropriations by program within agency within budgetary fund. Budgetary control is maintained at the summary object of expenditure level of the agency entity. Agencies may process disbursement vouchers in the State's budgetary accounting system only if enough cash and appropriation authorization exist. Agencies may request transfers of appropriations among summary object categories and/or among programs within the same budgetary fund.

Transfers of funds may be approved by the State Budget and Control Board under its authority or by the agency as set forth in Proviso 72.14 of the 2000 Appropriations Act as follows: Agencies are authorized to transfer appropriations within programs and within the agency with notification to the Division of Budget and Analyses and the State Comptroller General. No such transfer may exceed twenty percent of the program budget. Transfers from personal services accounts or from other operating accounts may be restricted to any level set by the Board.

Agencies may charge vendor, interagency, and interfund payments for fiscal year 1999 to fiscal year 2000 appropriations in July 2000. As provided by Proviso 72.44 of the 2001 Appropriations Act regarding unexpended funds at the current fiscal year-end, up to 10% of original State General Fund appropriations to an agency may be carried forward and expended in the next fiscal year. Any unexpended State General Fund monies as of June 30th in excess of 10% of original appropriations automatically lapse to the General Fund of the State on July 31 unless authorization is received from the General Assembly to carry over the funds to the ensuing fiscal year. State law does not require the use of encumbrance accounting.

State law does not precisely define the budgetary basis of accounting. The current Appropriations Act states that the General Assembly intends to appropriate all monies to operate State government for the current fiscal year. The State's annual budget is prepared primarily on the modified accrual basis method of accounting with several exceptions, principally the cash basis for payroll expenditures. Because the legally prescribed budgetary basis differs materially from generally accepted accounting principles (GAAP), actual amounts in the accompanying budgetary comparison statement are presented on the budgetary basis. A reconciliation of the differences between the budgetary and GAAP bases is presented in Note 2.

The Statement of Expenditures – Budget and Actual – All Budgeted Funds presents actual expenditures on the budgetary basis of accounting compared to the legally adopted and modified budget on a line item expenditure basis. The level of legal control for each agency is reported in a publication of the State Comptroller General's Office titled <u>A Detailed Report of Appropriations and Expenditures</u> for each fiscal year.

#### Cash and cash equivalents with State Treasurer

The amounts shown in the financial statements as "Cash and cash equivalents with State Treasurer" represent cash on hand with the State Treasurer and cash invested in various instruments by the State Treasurer as part of the State's internal cash management pool.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2000

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

#### Cash and cash equivalents with State Treasurer (Continued)

Most State agencies including the Department participate in the State's internal cash management pool. The State Treasurer administers the cash management pool. The pool includes some long-term investments such as obligations of the United States and certain agencies of the United States, obligations of the State of South Carolina and certain of its political subdivisions, certificates of deposit, collateralized repurchase agreements, and certain corporate bonds. For credit risk information pertinent to the cash management pool, see the deposits disclosure in Note 4.

The State's internal cash management pool consists of a general deposit account and several special deposit accounts. The State records each fund's equity interest in the general deposit account; however, all earnings on that account are credited to the General Fund of the State. The Department records and reports its deposits in the general deposit account at cost and reports its deposits in the special deposit accounts at fair value. Investments held by the pool are recorded at fair value. Interest earned by the Department's special deposit accounts is posted to the Department's account at the end of each month and is retained. Interest earnings are allocated based on the percentage of the Department's accumulated daily interest receivable to the total income receivable of the pool. Reported interest income includes interest earnings at the stated interest rate, realized gains/losses and unrealized gains/losses are allocated daily and are included in the accumulated income receivable. Unrealized gains and losses are allocated at year-end based on the percentage ownership in the pool.

#### **Compensated Absences**

State employees are entitled to accrue and carry forward at calendar year-end a maximum of 180 days sick leave and 45 days annual vacation leave. Upon termination of State employment, employees are entitled to be paid for accumulated unused annual vacation leave up to the maximum of 45 days, but are not entitled to any payment for unused sick leave. The compensated absences liability includes accrued annual leave and compensatory holiday leave earned for which the employees are entitled to paid time off or payment at termination. In the governmental funds, expenditures for compensated absences are recorded when payment is made. Since no funds are budgeted for compensated absences in excess of the actual amount incurred during the year, no additional expenditures are accrued as a current liability of the governmental funds. The Department calculates the gross compensated absence liability based on recorded balances of unused leave. The entire unpaid liability for the governmental funds, inventoried at current fiscal year-end salary costs and the cost of the salary related benefit payments, is recorded in the general long-term debt account group. Accumulated sick pay is forfeited upon termination, thus no accrual is required.

#### **Indirect Cost Recoveries**

The receipt of indirect cost recoveries on government-sponsored programs have been included in the special revenue fund as federal grants revenue and payments of certain of these recoveries to the State's General Fund have been recorded as other financing uses. State law requires the Department to remit to the General Fund of the State recoveries from federal grants and awards whose annual award is in excess of \$200,000. The Department retains and expends other recoveries.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2000

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

#### **Fund Balances**

The equity section of the balance sheet is comprised of two major fund balance elements: reserved and unreserved, undesignated. Reserves either (1) satisfy legal covenants that require that a portion of the balance be segregated for a specific future use or (2) identify the portion of the fund balance that is not appropriable for future discretionary expenditures. All other current resources are shown as unreserved, undesignated on the balance sheet. The reserves for inventories; notes and interest receivable; and deposits held for rental property presented in the balance sheet are offsets to the related asset accounts which are not available for future expenditures or are long-term in nature and therefore not available to finance expenditures of the current fiscal year.

#### **Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### NOTE 2. BUDGETARY REPORTING BASIS:

The financial statements prepared on the legally enacted basis differ from the GAAP basis statements. Not all of the Department's accounts in the general fund are included in the Department's total funds authorized by the General Assembly. Consequently, the statement of expenditures – budget and actual – all budgeted funds presents only those funds for which a legal basis budget was enacted. Because the contributions, interest income and related expenditures of the special events account of the general fund are unbudgeted, they are not included in the budgetary comparison statement.

Adjustments of the GAAP basis of accounting to the budgetary basis of accounting consist principally of reclassification from financial statement fund types to budgetary fund categories, reversals of payroll accruals and the related fringe benefits and removal of unbudgeted accounts. An adjustment is also made for additions from capital leases since then expenditures are budgeted as the lease is repaid. Because, under the budget basis, an expenditure is reported to increase the balance of the foreign bank account balance but, under the accrual basis, there is no such transaction, the reconciliation shows an adjustment. In addition, there is an adjustment for the change in the fuel inventory balance resulting from the expenditure timing difference caused by using the inventory consumption method under the modified accrual basis and reporting a supplies expenditure at the time inventory is purchased under the budgetary basis. Other financing uses consisted entirely of unbudgeted accounts and were related to indirect cost and other remissions remitted to the General Fund of the State. The following schedule reconciles the differences.

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2000

## NOTE 2. BUDGETARY REPORTING BASIS: (CONTINUED)

		Statement d Type		getary Category
	General	Special Revenue	General Fund	Other
Expenditures on GAAP Basis Fund classification:	\$ 29,749,467	\$ 72,554,132	\$	\$
State appropriation	(23,191,572)		23,191,572	
Federal grants	(,	(38,117,068)	25,757,157	38,117,068
Other	(5,994,587)	(34,437,064)		40,431,651
Unbudgeted accounts	(526,408)			
Equipment acquired under capital lease Change in foreign bank	(36,900)			
account balances			80,097	
Change in fuel inventory			80,097	(735)
Net accruals:				
Personal services and employer contributions	-		(73,523)	(11,745)
Expenditures on legal basis	\$ -0	\$ -O-	\$ 23,198,146	\$ 78,536,239

#### NOTE 3. STATE APPROPRIATION:

The following represents a reconciliation of the Appropriation Act for the period ended June 30, 2000 as originally enacted by the General Assembly to appropriation revenue as reported in the general fund. The monies brought forward are restricted to the use specified in the authorizing legislation with the exception of the 10% carryover of State General Fund appropriations.

Original appropriations	\$14,658,932
Allocations by State Budget & Control Board:	
Employee base pay increase (Proviso 63C.10)	258,449
Matching Contributions to 401 (K) Deferred Compensation	
Plan (Proviso 72.48)	6,814
Supplemental Appropriations from surplus 1998 – 1999 State General	
Genaral Fund Revenues (per Part IV of the 2000 Appropriation Act) for:	
Tokyo Office – Director Replacement	100,000
Information Technology	150,000
Technology Council	200,000
Office Space in Capital Center	131,597
Williamsburg Industrial Park	500,000
Hartsville Airport	50,000
Transfer Film Office from PRT	129,589
Self Genetics Center	3,500,000
Columbia Conference Center	2,500,000
Spartanburg Renaissance Project	2,000,000
Landrum Alive Downtown Beautification	60,000
From Capital Reserve Fund Appropriations ( August 1999 Joint	
Resolution R201, H3697) for:	
Advertising	1,000,000
Union County Airport Improvements	500,000
Adjusted Appropriations, Budgetary Basis	25,745,381
Accrual adjustments:	
Funding for personal services and employer contributions	73,523
Accrual basis state appropriation revenue	\$25,818,904

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2000

# NOTE 3. STATE APPROPRIATION: (CONTINUED)

The Coordinating Council for Economic Development receives State General Fund appropriations for special purposes only. These appropriations do not cover operating costs. The Department allocates funds from its State appropriation to cover operating cost associated with management of these special purpose State General Fund appropriations.

The \$1,500,000 Capital Reserve Fund appropriation budget and expenditures were reported as "other budgeted funds" on the statement of expenditures – budget and actual – all budgeted funds. The \$1,000,000 and the \$500,000 were reported in the special item accounts. \$4,801 of the \$1,000,000 and all of the \$500,000 are carried forward to fiscal year 2001 pursuant to the August 1999 Joint Resolution R201, H3697.

The amount of State funds brought forward to fiscal year 2000 was \$4,992,392. Of the carryforward, \$4,437,091 was reported as a reserved fund balance. Under proviso 72.48, the 1999-2000 Appropriation Act allowed for a carryforward of 10% of the agency's original State General Fund appropriation for fiscal year 1998-1999. The undesignated carryforward reported in the undesignated fund balance was \$555,301. Pursuant to a June, 1995 Joint Resolution which provided a supplemental appropriation from fiscal year 1995 State General Fund revenue, the Department brought forward \$68,739 for airport improvements. \$4,003,352 allocated to the Coordinating Council for Economic Development for economic development as authorized by Part III, V and VI of the 1997 Appropriation Act which allowed the carryover of the supplemental appropriation of surplus fiscal year 1996 State General Fund revenues to be expended for the same purpose. Also, \$165,000 for staff development program and \$200,000 for the SC Export Consortium was brought forward pursuant to Part III of the 2000 Appropriations Act.

The amount of State funds to be carried over to fiscal year 2001 is \$6,039,628. Of this carryforward, \$5,851,537 is reported as reserved fund balance. Proviso 72.44 of the 2000-2001 Appropriation Act allows for a carryforward of up to a maximum of 10% of the agency's original State General Fund appropriations for fiscal year 1999-2000. \$279,484 cash was carried forward under the 10% proviso of which \$91,393 was obligated at year end and recorded in fiscal year 2000 expenditures and the net \$188,091 is reported in undesignated fund balance in the general fund. The Department carried forward to fiscal year 2001 \$50,000 for county airport improvements at Hartsville Airport and \$2,000,000 for the Spartanburg Renaissance Project pursuant to Part IV of the fiscal year 2000 Appropriation Act. \$3,801,537 allocated to the Coordinating Council for Economic Development for economic development was carried forward as alowed by parts III, V, and VI of the 1997 Appropriations Act.

## NOTE 4. CASH AND CASH EQUIVALENTS:

All deposits of the Department are under the control of the State Treasurer who, by law, has sole authority for investing state funds, with the exception of two foreign accounts, which are authorized by the State Treasurer.

The account classified as "Cash on deposit with the State Treasurer" in the financial statements consists of amounts in the general and special deposits accounts with the State Treasurer as part of the State's internal cash management pool. The special deposits are in a composite account that draws interest. The account classified as cash on hand consists of cash used for petty cash and change fund purposes. Cash held in foreign accounts consists of cash held by foreign banks for the Tokyo, Japan and Frankfurt, Germany offices.

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2000

# NOTE 4. CASH AND CASH EQUIVALENTS: (CONTINUED)

State law requires full collateralization of all State Treasurer bank balances. The State Treasurer must correct any deficiencies in collateral within seven days. At June 30, 2000, all State Treasurer bank accounts were fully insured or collateralized with Securities held by the State or its agent in the State's name.

With respect to investments in the State's internal cash management pool, all of the State Treasurer's investments are insured or registered or are investments for which the securities are held by the State or its agent in the State's name. Information pertaining to reported amounts, fair values, and credit risk of the State Treasurer's investments is disclosed in the Comprehensive Annual Financial Report of the State of South Carolina.

The Entity's deposits which are not with the State Treasurer are categorized to indicate the level of risk assumed by the entity at year end. The credit risk categories are concerned with custodial credit risk, which is the risk that a government will not be able to recover deposits if the depository financial institution fails or to recover the value of collateral securities that are in the possession of an outside party if the counterparty to the deposit transaction fails. Category 1 includes deposits insured or collateralized with securities held by the entity/entities. Category 2 includes deposits collateralized with securities held by the pledging financial institution trust department or agent in the entity's name. Category 3 includes uncollateralized deposits, including any bank balance that is collateralized with securities held by the pledging financial institution, or by its trust department or agent, but not in the entity's name.

All of the deposits with foreign banks are in Category 3 and the carrying amount and bank balance was \$226,328 as of June 30, 2000.

The highest balance of deposits in Category 3 during the year was approximately \$291,000.

#### NOTE 5. INVENTORIES:

The Department's Aeronautics Division had inventories at June 30, 2000 of \$23,436. The inventories consisted of jet and automotive fuels and is accounted for at the lower of cost or market on a first-in, first-out basis.

#### NOTE 6. NOTE RECEIVABLE:

The note receivable at June 30, 2000 consisted of the following:

Note receivable from the Division of Public Railways, an enterprise fund of the Department, dated April 26, 1995, payable in five annual installments of \$200,000 plus interest at the rate provided by the State Treasurer's Office on each of the payment due dates (approximately 6%), with the first installment due June 1, 1997.

\$ 200,000

\$ 200,000

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2000

## NOTE 7. BALANCE OF STATE CAPITAL IMPROVEMENT BOND PROCEEDS AVAILABLE:

In the current and prior years, the State of South Carolina authorized funds for improvements and expansion of municipal airport facilities within the State using the proceeds of state capital improvement bonds. As capital projects are authorized by the State Budget and Control Board, the bond proceeds are allocated to the municipal entity. The Department records the proceeds as revenue in the general fund. These funds represent a type of pass-through grant to municipal entities, and are reported as allocations to other entities for airport capital improvements. These authorized funds can be requested as needed once State authorities have given approval to begin specific projects.

The total balance receivable for the undrawn portions of the authorizations are reported in the balance sheet as "Balance of state capital improvement bond proceeds available". A summary of the balances available from these authorizations as of June 30, 2000 follows:

Act	Total <u>Authorized</u>	Amount Drawn in Prior Years	Amount Drawn in Fiscal Year Ended June 30, 2000	Balance Authorized June 30, 2000
R256 of 1991 111 of 1997 28 of 1999	\$ 1,016,250 3,000,000 10,000,000	\$ 869,297 495,692 0	\$ 107,732 1,245,988 0	\$ 39,221 1,258,320 10,000,000
Total	<b>\$14,016,250</b>	<u>\$1,364,989</u>	<u>\$ 1,353,720</u>	<u>\$ 11,297,541</u>

#### NOTE 8. CHANGES IN GENERAL FIXED ASSETS:

A summary in changes in general fixed assets for the fiscal year ended June 30, 2000 follows:

	Balance, <u>July 1, 1999</u>	Additions	<u>Deletions</u>	Balance, <u>June 30, 2000</u>
Buildings Equipment	\$2,602,038 8,473,092	\$ 2,700,185	\$ 11,079 2,905,730	\$ 2,590,959 8,267,547
Total general fixed assets	\$11.075.130	\$ 2,700,185	\$ 2.916 809	\$ 10 858 506

The Department sold an airplane with a cost of \$2,067,200 for \$2,301,000 during the year and purchased a 18.75% undivided interest in an airplane for \$2,333,250.

#### NOTE 9. DUE FROM THE GENERAL FUND OF THE STATE:

The amount receivable represents funds due from the State General Fund for personal services and employer contributions of the Department consisting of salaries and the cost of related employee benefits funded by State appropriations accrued at June 30 but paid in July. By State law, these accruals are paid from funds appropriated for the next fiscal year.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2000

#### NOTE 10. LEASE OBLIGATIONS:

#### **OPERATING LEASES**

The Department has entered into operating leases for non-state owned land, office space and some office equipment. All of the leases are non-cancelable leases with no purchase options and their terms are greater than one year. Payments are due on a monthly basis. Ending payment dates range from fiscal years from 2002 through 2028. Certain operating leases provide for renewal options for periods from one to five years at their fair rental value at the time of renewal. In the normal course of business, operating leases are generally renewed or replaced by other leases. During the year, the Department added additional space but did not extend the lease term.

Rental expenditures for all operating leases aggregated approximately \$1,133,000 for the year ended June 30, 2000. The following is a schedule by years of future minimum rental payments at June 30, 2000 required under the noncancellable operating lease agreements.

<u>Year</u>	Amount
2001 2002 2003 2004 2005 Thereafter	\$ 946,115 946,115 70,415 54,505 51,108 <u>1,175,495</u>
Total	<b>\$3.243.75</b> 3

The Department paid the State Budget and Control Board approximately \$192,000 for vehicle rentals on year to year leases. These leases are generally renewed each year.

#### **CAPITAL LEASE**

The Department is obligated under a capital lease agreement for the purchase of a copier. Payments of \$1,139 including interest at 7% are due monthly. Also due monthly are \$100 of executory costs.

Total payments during the year were \$3,717 including principal of \$2,789, interest of \$628, and executory costs of \$300. The carrying value of the copier is \$36,900. Future commitments under the capital lease as of June 30, 2000 is as follows:

Year ended June 30,	
2001	\$ 14,872
2002	14.872
2003	11,154
Total minimum lease payments	40,898
Less interest	(3,487)
Less executory costs	(3,300)
Principal balance	\$ 34.111

# NOTES TO FINANCIAL STATEMENTS JUNE 30. 2000

#### NOTE 11. CHANGES IN GENERAL LONG-TERM DEBT ACCOUNT GROUP:

The following is a summary of changes in general long-term debt for the year ended June 30, 2000:

	Balances, July 1, 1999	Additions	Reduction s	Balances, June 30, 2000
Compensated Absences and Related Benefits Capital Lease Payable	\$ 822,615 0	\$ 67,120 36,900	\$ 2,789	\$ 889,735 34,111
	\$ 822,615	\$ 104.020	\$ .2789	\$ 923,846

Changes in accrued compensated absences and related benefits are shown at net since details to support gross increases and decreases are not available.

#### NOTE 12. FUND BALANCE RESERVATIONS:

In addition to reservation for restricted purpose appropriations, other fund balance reservations carried forward as part of the general fund were restricted in the amount of \$2,268,759. Included in this amount are the following: \$83,375 of aircraft rental and service charges to other state agencies as approved by Proviso 27.6 of the 2000-2001 Appropriation Act carried forward to replace time limit aircraft components; \$393,642 carried forward for administrative, data collection, credit analysis, cost-benefit analysis and reporting expenditures under the enabling act for the enterprise zones; \$953,205 of proceeds from aircraft sales carried over to be used for purchase of replacement aircraft under Proviso 27.15 of the 2000-2001 Appropriation Act; \$140,979 from the South Carolina Department of Health and Environmental Control to fund the activities of the Recycling Market Development Advisory Council; \$100,000 for the Sumter County Airport; \$500,000 for the Union County Airport; and \$97,558 for other legally and contractually required purposes.

#### NOTE 13. TRANSACTIONS WITH STATE AGENCIES:

The Department has significant transactions with the State of South Carolina and various State agencies.

The Department remitted indirect cost recoveries received under various grants to the State General Fund. In addition, the Department remitted \$7,900 of hanger rental income pursuant to Proviso 27.10 of the 1999-2000 Appropriations Act.

Services received at no cost from State agencies include maintenance of certain accounting records and payroll and disbursement processing from the Comptroller General; check preparation and banking from the State Treasurer and legal services from the Attorney General; collection of highway taxes levied under South Carolina Code of Laws Sections 12-27-1210, 12-27-1220, 12-27-1230, and 12-27-1240 by the Department of Revenue; and records storage from the Department of Archives and History. Other services received at no cost from the various divisions of the State Budget and Control Board include retirement plan administration, insurance plan administration, procurement services, audit services, grant services, personnel management, assistance in the preparation of the State Budget, property management and record keeping review and approval of certain budget amendments and other centralized functions.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2000

#### NOTE 13. TRANSACTIONS WITH STATE AGENCIES: (CONTINUED)

The Department had financial transactions with various State agencies during the fiscal year. Significant payments were made to divisions of the State Budget and Control Board for retirement and insurance plan contributions, vehicle rental, insurance coverage, office supplies, printing, telephone, and interagency mail. Significant payments were also made during the year to the State Accident Fund and the Employment Security Commission for workers compensation and unemployment insurance coverage, respectively.

The Department provided no material services free of charge to other State agencies during the fiscal year. Services provided for a fee include air transportation and sale of fuel and supplies. Revenues from other State agencies are recognized when goods or services are provided by the Department. Revenues from other State agencies are included in the "Aircraft rental" and "Sale of goods and services" revenue accounts. Significant revenues derived from other State agencies amounted to approximately \$231,000.

State agency members of the Coordinating Council for Economic Development voted not to assess dues to its members beginning with the fiscal year ended June 30, 1995. The Council determined that it would be satisfactorily funded with "highway taxes for State Economic Development". The Coordinating Council for Economic Development administers and has responsibility for the State Economic Development account. The member agencies of the Council are the Department of Agriculture, the State Ports Authority, the Department of Revenue, the Department of Commerce – State Division of Development, the Department of Parks, Recreation and Tourism, Santee Cooper, the Jobs-Economic Development Authority, the State Board of Technical and Comprehensive Education, the State Budget and Control Board – Office of Research and Statistical Services, and the Employment Security Commission.

Pursuant to Sections 12-10-80 and 12-10-85 of the South Carolina Code of Laws, the Department received \$439,868 job development fees from the State Department of Revenue to be retained in the State Rural Infrastructure Fund. An additional \$351,780 was due to the Department from the State Department of Revenue as of June 30, 2000.

The Department received the following allocations from other state agencies during the current year.

Agency Transferred from	<u>Purpose</u>	<u>Amount</u>
South Carolina Pulbic Service Commission	Sumter County Airport Improvements	\$100,000
Department of Health and Environmental Control	Recycling Program	\$165,000

## NOTE 14. PENSION PLANS

The Retirement Division of the State Budget and Control Board maintains four independent defined benefit plans and issues its own publicly available Comprehensive Annual Financial Report (CAFR) which includes financial statements and required supplementary information. A copy of the separately issued CAFR may be obtained by writing to the Retirement Division, 202 Arbor Lake Drive, Columbia, South Carolina 29223. Furthermore, the Division and the four pension plans are included in the CAFR of the State of South Carolina.

The majority of employees of the Department are covered by a retirement plan through the South Carolina Retirement System (SCRS), a cost-sharing multiple-employer defined benefit pension plan administered by the Retirement Division, a public employee retirement system. Generally, all state employees are required to participate in and contribute to the SCRS as a condition of employment unless exempted by law as provided in Section 9-1-480 of the South Carolina Code of Laws. This plan provides retirement annuity benefits as well as disability, cost of living adjustment, death, and group-life insurance benefits to eligible employees and retirees.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2000

# NOTE 14. PENSION PLANS: (CONTINUED)

Under the SCRS, employees are eligible for a full service retirement annuity upon reaching age 65 or completion of 30 years credited service regardless of age. The benefit formula for full benefits effective since July 1, 1989, for the SCRS is 1.82 percent of an employee's average final compensation multiplied by the number of years of credited service. Early retirement options with reduced benefits are available as early as age 55. Employees are vested for a deferred annuity after five years of service and qualify for a survivor's benefit upon completion of 15 years credited service. Disability annuity benefits are payable to employees totally and permanently disabled provided they have a minimum of five years credited service. A group-life insurance benefit equal to an employee's annual rate of compensation is payable upon the death of an active employee with a minimum of one year of credited service.

Since July 1, 1988, employees participating in the SCRS have been required to contribute 6.0 percent of all compensation. Effective July 1, 1999 the employer contribution rate became 9.50 percent which included a 1.95 percent surcharge to fund retiree health and dental insurance coverage. Effective January 1, 2000 the surcharge to fund retiree health and dental insurance coverage was increased to 2.16 percent and the employer contribution rate became 9.71% to cover the cost of providing such services. The Department's actual contributions to the SCRS for the most recent fiscal years ended June 30, 2000, 1999 and 1998 were approximately \$587,000, \$531,000 and \$484,000, respectively, and equaled the required contributions of 7.55% (excluding the surcharge) for each year. Also, the Department paid employer group life insurance contributions of approximately \$11,700 for the current fiscal year at the rate of .15% of compensation.

The amounts paid by the Department for pension and group-life benefits are reported as employer contribution expenses within the applicable program.

At retirement, employees participating in the SCRS receive additional service credit (at a rate of 20 days equals one month of service) for up to 90 days for accumulated unused sick leave.

Article X, Section 16 of the South Carolina Constitution requires that all State-operated retirement systems be funded on a sound actuarial basis. Title 9 of the South Carolina Code of Laws of 1976, as amended, prescribes requirements relating to membership, benefit and employer/employer contributions for each retirement system. Employee and employer contribution rates to SCRS are actuarially determined. The surcharges to fund retiree health and dental insurance are not part of the actuarially established rates. Annual benefits, payable monthly for life, are based on length of service on average final compensation (an annualized average of the employee's highest 12 consecutive quarters of compensation).

The Systems do not make separate measurements of assets and pension benefit obligations for individual employers. Under Title 9 of the South Carolina Code of Laws, the Department's liability under the plans is limited to the amount of contributions (stated as a percentage of covered payroll) established by the State Budget and Control Board. Therefore, the Department's liability under the pension plans is limited to the amounts appropriated therefor in the South Carolina Appropriation Act and amounts from other applicable revenue sources. Accordingly, the Department recognizes no contingent liability for unfunded costs associated with participation in the plans.

An Act passed in the last General Assembly session, which had not been signed by the Governor as of June 30, 2000, will amend Chapter 1, Title 9, of the 1976 Code of Laws, relating to the South Carolina Retirement System effective July 1, 2000, with some provisions effective January 1, 2001. The amendment will enact the Teacher and Employee Retention Incentive Program, reduce from thirty to twenty-eight years the creditable service required to retire at any age without penalty and make other changes to the SCRS.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2000

## NOTE 15. POST-EMPLOYMENT AND OTHER EMPLOYEE BENEFITS:

In accordance with the South Carolina Code of Laws and the Annual Appropriations Act, the State of South Carolina provides certain health care, dental, and life insurance benefits to certain active and retired State employees and certain surviving dependents of retirees. All permanent full-time employees and certain permanent part-time employees of the Department are eligible to receive these benefits. The State provides post employment health and dental benefits to employees who retire from State service or who terminated with at least 20 years of State service who meet one or more of the eligibility requirements, such as age, length of service, and hire date. Generally those who retire must have at least 10 years of retirement service credit to qualify for State funded benefits.

Benefits are effective at date of retirement when the employee is eligible for retirement benefits. These benefits are provided through annual appropriations by the General Assembly to the Department for its active employees and to the State Budget & Control Board for all participating State retirees, except the portion funded through the pension surcharge, and provided from other applicable revenue sources of the Authority for its active employees who are not funded by State General Fund appropriations. The State finances health and dental plan benefits on a pay-as-you-go basis. Approximately 21,000 State retirees met these eligibility requirements as of June 30, 2000.

The Department recorded employer contribution expenditures applicable to these benefits in the amount of approximately \$445,000 for active employees for the year ended June 30, 2000. As discussed in Note 14, the Department paid approximately \$160,000 applicable to the 1.95% surcharge for July 1, 1999 to December 31, 1999 and the 2.16% surcharge for January 1, 2000 to June 30, 2000 included with the employer contributions for retirement benefits. These amounts were remitted to the South Carolina Retirement Systems for distribution to the Office of Insurance Services for retiree health and dental insurance benefits. Information regarding the cost of insurance benefits applicable to the Department retirees is not available. By State law, the Department has no liability for retirement benefits. Accordingly, the cost of providing these benefits for retirees is not included in the accompanying financial statements.

In addition, the State General Assembly periodically directs the Retirement Systems to pay supplemental (cost of living) increases to retirees. Such increases are primarily funded from System's earnings; however, a portion of the required amount is appropriated from the State General Fund annually for the SCRS benefits.

# NOTE 16. DEFERRED COMPENSATION PLANS:

Several optional deferred compensation plans are available to State employees and employers of its political subdivisions. Certain employees of the Department have elected to participate. The multiple-employer plans, created under Internal Revenue Code Section 457, 401(k), and 403(b), are administered by third parties and are not included in the Comprehensive Annual Financial Report of the State of South Carolina. Compensation deferred under the plans is placed in trust for the contributing employee. The State has no liability for losses under the plans. Employees may withdraw the current value of their contributions when they terminate State employment. Employees may also withdraw contributions prior to termination if they meet requirements specified by the applicable plan.

The State appropriated funds from unspent fiscal year 1998-1999 State General Fund appropriations above the ten percent set aside, for contributions to 401(k) accounts of eligible state employees whose salaries are funded from State General Fund appropriations. In addition, the 2000 Appropriations Act required State institutions and agencies to match certain 401(k) contributions by employees whose salaries are funded from its applicable revenue sources. The appropriated 401(k) match is limited to \$300. To be eligible an employee must have met the following eligibility requirements:

(1) The employee was a permanent full-time State employee for 24 continuous months as of July 1, 1999 and was an employee on the date of distribution, and

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2000

#### NOTE 16. DEFERRED COMPENSATION PLANS: (CONTINUED)

(2) The employee established a 401(k) account with annual contributions equal to the match (this requirement is not required for employees earning less the \$20,000).

In April, 2000 the agency made contributions from applicable funding sources of \$118 in total to the 401(k) account of each eligible State employee for a total of \$8,378 for all of the agency's employees. The expense is reported as employer contribution expenses within the applicable program.

#### NOTE 17. COMMITMENTS:

The Department engages in a variety of development projects. All project commitments are to local government entities which are responsible for contracting with specific vendors to achieve the project objectives. The commitments also include the total amount of State Economic Development program funds contractually committed to development projects.

Outstanding commitments for airport improvement projects to be funded from State capital improvement bonds total approximately \$805,000. In addition, the Department has committed to expend \$50,000 for Hartsville Airport improvements and \$5,801,537 under various state economic development projects. Also, \$2,000,000 is committed for the Spartanburg Renaissance project.

In connection with the purchase of an 18.75% undivided interest in an airplane, the Department is obligated to pay a monthly management fee of \$15,863 as long as it owns the airplane. The management fee includes the cost of pilot training; pilot salaries; arranging for maintenance; scheduling; insurance against any loss, theft or damage to the aircraft and liability insurance for bodily injury and property damage; reports and recordkeeping. In addition to the management fee the Department pays \$1,730 for each hour it uses the airplane. The monthly management fee and hourly charge are subject to adjustments for inflation factors. The expenditures are included under flight operations. The Department has the right to sell its interest in the airplane back to the seller anytime after 24 months from the closing date of June 13, 2000 and must sell it back 60 months from the closing date.

#### NOTE 18. RISK MANAGEMENT:

The Department is exposed to various risks of loss and maintains State or commercial insurance coverage for each of those risks. Management believes such coverage is sufficient to preclude any significant uninsured losses for the covered risks. There were no significant reductions in insurance coverage from coverage in the prior year. Settled claims have not exceeded this coverage in any of the past three years. The Department pays insurance premiums to certain other State agencies and commercial insurers to cover risks that may occur in normal operations. The insurers promise to pay to or on behalf of the insured for covered economic losses sustained during the policy period in accord with insurance policy and benefit program limits except for the deductibles.

State management believes it is more economical to manage certain risks internally and to set aside assets for claim settlement. Several State funds accumulate assets and the State itself assumes substantially all risks for the following:

- 1 Claims of State employees for unemployment compensation benefits (Employment Security Commission):
- 2. Claims of covered employees for workers' compensation benefits for job-related illnesses or injuries (State Accident Fund);
- 3. Claims of covered public employees for health and dental insurance benefits (Office of Insurance Services); and
- 4. Claims of covered public employees for long-term disability and group-life insurance benefits (Office of Insurance Services).

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2000

# NOTE 18. RISK MANAGEMENT: (CONTINUED)

Employees elect health coverage through either a health maintenance organization or through the State's self-insured plan. All of the other coverages listed above are through the applicable State self-insurance plan except dependent and optional life premiums which are remitted to commercial carriers.

The Department and other entities pay premiums to the State's Insurance Reserve Fund (IRF) which issues policies, accumulates assets to cover the risks of loss, and pays claims incurred for covered losses related to the following assets, activities, and/or events:

- 1. Theft of, damage to, or destruction of assets;
- 2. Real property, its contents, and other equipment;
- 3. Motor vehicles;
- 4. Torts; and
- 5. Natural disasters.

The IRF is a self-insurer and purchases reinsurance to obtain certain services and specialized coverage and to limit losses in the areas of property, boiler and machinery, and automobile liability. The IRF's rates are determined actuarially.

The Department obtains up to \$10,000 per occurrence coverage through a commercial insurer for employee fidelity bond insurance for all employees for losses arising from theft or misappropriation. The Department also purchases insurance through a commercial insurer for aircraft coverage, including bodily injury and property damage insurance up to \$10 million per occurrence and aircraft physical damage insurance based on the insured value of each aircraft maintained by the Department.

The Department also has insurance coverage on its 18.75% share of the airplane as detailed in Note 17.

The Department has recorded insurance premium expenditures in the applicable program expenditure categories of the general fund.

The Department has not transferred the portion of risk of loss related to insurance policy deductibles, and policy limits to a State or commercial insurer. The Department reported no expenditures in the current year for actual claims payment and costs related to such retained risks of loss.

In management's opinion, claims losses in excess of insurance coverage are unlikely, and if incurred, would be insignificant to the Department's financial position. Furthermore, there is no evidence of asset impairment or other information to indicate that a loss expenditure and liability should be recorded at year end. Therefore, no loss accrual has been recorded.

#### NOTE 19. OPERATING TRANSFERS:

The Department transferred \$60,000 of Coordinating Council for Economic Development funds from the Special Revenue Fund to the General Fund to use for the development of the South Carolina Infrastructure-Economic Development Planning Project as provided for in Proviso 27.3 of the 1999-2000 Appropriations Act. In addition, \$400,000 was transferred from the Special Revenue Fund by the Coordinating Council for Economic Development to the General Fund to be used for the council's administrative costs

# NOTES TO FINANCIAL STATEMENTS JUNE 30. 2000

#### NOTE 20 CONTINGENT LIABILITIES:

The Department is involved in a number of legal proceedings and claims with various parties which arose in the normal course of business and cover a wide range of matters. Because, in the opinion of management and counsel, the risk of material loss in excess of insurance coverage for these items is remote, the outcome of legal proceedings and claims is not expected to have material effect on the financial position of the Department. Therefore, an estimated liability has not been recorded.

The various federal programs administered by the Department for the fiscal year 2000 and prior years are subject to examination by the federal grantor agencies. At the present time, amounts, if any, which may be due federal grantors have not been determined but the Department believes that any such amount in the aggregate would not have a material adverse effect on the financial position of the Department. Furthermore, there is no information to indicate that a liability should be recorded at fiscal year-end.

#### NOTE 21. UNFAVORABLE BUDGET VARIANCE:

The unfavorable budget variance of \$66,314 in the budgetary general fund – other operating expenses occurred because invoices totaling \$91,393 attributable to the year ending June 30, 2000 were received subsequent to year-end. The \$91,393 was paid out of 2001 appropriations.

#### NOTE 22. EXPENDITURE RECLASSIFICATION:

For the "Combined Statement of Revenue, Expenditures, and Changes in Fund Balances – All Governmental Fund Types", the agency classifies expenditures by programs as defined in the annual Appropriations Act. For the 1999-2000 fiscal year, the Appropriations Act restructured the agency's programs to better reflect the current activity of the agency. Accordingly, the expenditures as shown on the "Combined Statement of Revenue, Expenditures, and Changes in Fund Balances – All Governmental Fund Types" are classified by the revised program structure.

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2000

	Federal CFDA Number	Total Expenditures	Pass-Through Expenditures Subrecipients
Federal Grantor/Pass-Through Grantor/Program Title	<u> </u>		Gabicoipicing
U.S. Department of Housing and Urban Development			
Direct Program:			
Community Planning and Development			
Community Development Block	44.000	<b>6</b> 07 444 745	© 00 400 044
Grants/State's Program	14.228	\$ 37,441,715	\$ 36,488,614
U.S. Department of Transportation			
Direct Program:			
Federal Aviation Administration			
Airport Improvement Program	20.106	76,175	
U.S. Department of Labor			
Employment and Training Administration			
Passed through from South Carolina			
Employment Security Commission:			
Job Training Partnership Act (JTPA)	17.250	53,750	
Appalachian Regional Commission			
Direct Programs:			
Appalachian Area Development	23.002	500,000	
Appalachian State Research, Technical			
Assistance and Demonstration Projects	23.011	17,371	
U.S. Environmental Protection Agency			
Direct Programs:			
Solid Waste Management Assistance	66.808	2,850	
U.S. Department of Energy			
Direct Program:			
Energy Grant	N/A	124,500	
TOTALS		<b>\$</b> 38,216,361	\$ 36,488,614

The Schedule of Expenditures of Federal Awards includes the Federal grant activity of South Carolina Department of Commerce and has been prepared on the cash basis method of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, <u>Audits of States, Local Governments and Non-Profit Organizations</u>. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements.



# REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Mr. Thomas L. Wagner, Jr., CPA State Auditor State of South Carolina Columbia, South Carolina

We have audited the financial statements of South Carolina Department of Commerce (the Department) as of and for the year ended June 30, 2000, and have issued our report thereon dated January 19, 2001 which was qualified because of the omission of the Department's enterprise funds. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing</u> Standards, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Department's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Department's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risks that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of the Governor, the Secretary of Commerce, management of the Department and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Rogers & Lalan , PA

Columbia, South Carolina January 19, 2001

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# REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO ITS MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Mr. Thomas L. Wagner, Jr., CPA, State Auditor State of South Carolina Columbia, South Carolina

#### Compliance

We have audited the compliance of South Carolina Department of Commerce (the Department) with the types of compliance requirements described in the <u>U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement</u> that are applicable to its major federal program for the year ended June 30, 2000. The Department's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of the Department's management. Our responsibility is to express an opinion on the Department's compliance based on our audit.

We conducted our audit of compliance in accordance with generally accepted auditing standards; the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States; and OMB Circular A-133, <u>Audits of States</u>, <u>Local Governments</u>, <u>and Non-Profit Organizations</u>. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Department's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Department's compliance with those requirements.

In our opinion, the Department complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended June 30, 2000.

#### **Internal Control Over Compliance**

The management of the Department is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the Department's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with

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applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of the Governor, the Secretary of Commerce, management of the Department and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Rogers & Labon PA

Columbia, South Carolina January 19, 2001

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2000

# **SUMMARY OF AUDITOR'S RESULTS**

#### Financial statements:

- 1 A qualified opinion dated January 19, 2001 on the financial statements of the Department for the year ended June 30, 2000 was issued.
- 2. No reportable conditions relating to the internal control over financial reporting were noted during our audit of the financial statements.
- 3. No instances of noncompliance which were material to the financial statements were disclosed during the audit.
- No reportable conditions in internal control over major programs were noted.

#### Federal Awards:

- 5. An unqualified opinion on compliance for the major program dated January 19, 2001 was issued.
- 6. There were no findings disclosed during the audit that are required to be reported under Section .510(a) of OMB Circular A-133.
- The major program of the Department is the Community Development Block Grant CFDA #14.228
- 8. The dollar threshold used to distinguish between Type A and Type B programs was \$1,146,491
- 9. The Auditee was determined to be a low risk auditee.

FINDINGS - FINANCIAL STATEMENT AUDIT

None reported.

FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None reported.